

## STATE OF ALASKA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

### Management's Discussion and Analysis

This section presents management's discussion and analysis of the Public Employees' Retirement System's (Plan) financial position and performance for the year ended June 30, 2002. It is presented as a narrative overview and analysis. Please read this in conjunction with the Letter of Transmittal included in the Introductory Section, the financial statements and other information which are presented in the Financial Section of this report.

#### Financial Highlights

The Plan's total assets exceeded its liabilities by \$7,412,833,000 at the close of Fiscal Year 2002.

The Plan's net assets held in trust for pension and postemployment healthcare benefits decreased by \$675,549,000 or 8.4% from the closing balance of those assets in Fiscal Year 2001.

Net contributions totaled \$195,408,000, an increase of 2.0% over Fiscal Year 2001.

Net investment losses decreased from \$478,249,000 to \$448,279,000, a decrease of 6.3% over Fiscal Year 2001.

Benefit payments totaled \$404,536,000, an increase of 11.3% over Fiscal Year 2001.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Plan's basic financial statements. The Plan's basic financial statements are comprised of three components: (1) statement of plan net assets, (2) statement of changes in plan net assets, and (3) notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements.

*Statement of Plan Net Assets* – This statement presents information regarding the Plan's assets, liabilities, and net assets. Net assets represent the total amount of assets less the total liabilities. The Statement of Plan Net Assets classifies assets, liabilities and net assets as current, non-current and restricted.

*Statement of Changes in Plan Net Assets* – This statement presents how the Plan's net assets changed during the fiscal year as a result of contributions, investment income (loss), operating expenses, and changes in net assets.

The above statements represent resources available for investment and the payment of benefits as of the fiscal year-end and the sources and uses of those funds during the fiscal year.

*Notes to the Financial Statements* – The notes to the financial statements are an integral part of the financial statements and provide additional detailed information and schedules to better understand the Plan's financial statements.

*Required Supplementary Information* – The required supplementary information consists of three schedules and related notes concerning the funded status and actuarial assumptions and methods of the Plan.

*Other Supplementary Schedules* – Other supplementary schedules include detailed information on administrative and investment expenses incurred by the Plan and payments to consultants for professional services.

# STATE OF ALASKA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

## Management's Discussion and Analysis

### Condensed Financial Information

#### Public Employees' Retirement System (000's omitted)

#### NET ASSETS

<b>Description</b>	<b>2002</b>	<b>2001</b>	<b>Increase (Decrease)</b>
Assets:			
Cash and receivables	\$ 14,009	15,914	(1,905)
Investments, at fair value	7,406,520	8,080,659	(674,139)
Other assets	118	351	(233)
Total assets	7,420,647	8,096,924	(676,277)
Liabilities:			
Accrued expenses	7,395	8,534	(1,139)
Other liabilities	419	8	411
Total liabilities	7,814	8,542	(728)
<b>Total net assets</b>	<b>\$ 7,412,833</b>	<b>8,088,382</b>	<b>(675,549)</b>

#### CHANGES IN NET ASSETS

<b>Net assets, beginning of year</b>	<b>\$ 8,088,382</b>	<b>8,756,580</b>	<b>(668,198)</b>
Additions:			
Contributions	195,408	191,467	3,941
Net investment loss	(448,279)	(478,249)	29,970
Other additions	10	7	3
Total additions	(252,861)	(286,775)	33,914
Deductions:			
Benefits	404,536	363,617	40,919
Refunds	12,869	13,134	(265)
Administrative expenses	5,283	4,672	611
Total deductions	422,688	381,423	41,265
<b>Decrease in net assets</b>	<b>(675,549)</b>	<b>(668,198)</b>	<b>(7,351)</b>
<b>Net assets, end of year</b>	<b>\$ 7,412,833</b>	<b>8,088,382</b>	<b>(675,549)</b>

## STATE OF ALASKA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

### Management's Discussion and Analysis

The Statement of Plan Net Assets at the close of June 30, 2002 showed total assets exceeding total liabilities by \$7,412,833,000. This amount represents the total plan assets held in trust for pension and postemployment healthcare benefits. The entire amount is available to cover the Plan's obligations to pay benefits to its members and their beneficiaries.

This amount also represents a decrease in net assets of \$675,549,000, or 8.4% from Fiscal Year 2001. The decrease is mainly due to declines in the value of investment portfolios, which reflect the substantial financial market declines of this fiscal year. The decline was partially offset by employer and plan member contributions of \$195,408,000.

#### Financial Analysis of the Plan

The investment of pension funds is a long-term undertaking. On an annual basis, the Alaska State Pension Investment Board (ASPIB) reviews and adopts an asset allocation strategy to ensure the asset mix will remain at an optimal risk/reward level given the Plan's constraints and objectives. During Fiscal Year 2002, ASPIB adopted an asset allocation that includes 41% in Domestic Equities, 18% in International Equities, 31% in Domestic Fixed Income, 3% in International Fixed Income, and 7% in Real Estate.

For Fiscal Year 2002, the Plan's investments generated a -5.48% rate of return. The Plan's annualized rate of return was -0.49% over the last three years and +4.57% over the last five years.

#### Actuarial Valuations and Funding Progress

The overall objective of a pension fund is to accumulate sufficient funds to meet all expected future obligations to participants. The contribution requirements are determined as a percentage of payroll,

and reflect the cost of benefits accruing in Fiscal Year 2002 and a rolling amortization of the funding target surplus or the unfunded target accrued liability. The amortization period is set by the Board. Contribution levels are recommended by the Actuary and adopted by the Board each year. Over time, the contribution rate is expected to remain constant as a percentage of payroll. The ratio of assets to liabilities decreased slightly from 101.1% to 100.9% during the year, using June 30, 2001 net assets as a base.

The Division of Retirement and Benefits implemented a new administrative computer system called the Combined Retirement System (CRS) in 2000. The new computer system provides more accurate data to be used in the annual actuarial valuation. Due to the differences in data between the old and new computer systems, there were minor one-time data adjustments, which affected the liabilities calculated for the Plan. A summary of the actuarial assumptions and methods is presented in the Notes to Required Supplementary Information. The assumptions, when applied in combination, fairly represent past and anticipated future experience of the Plan.

The Fiscal Year 2002 employer consolidated rate decreased from 8.67% to 8.07%, producing a total average rate for all employers in the Plan of 6.56%.

The Fiscal Year 2003 employer consolidated rate decreased from 8.07% to 5.43%, producing a total average rate for all employers in the Plan of 6.12%.

Valuation Year	Millions	
	2001	2000
Valuation Assets	\$7,941.8	7,454.8
Accrued Liabilities	7,868.6	7,376.9
Funding ratio	100.9%	101.1%

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### Management's Discussion and Analysis

#### Contributions and Investment Income (Loss)

The revenues required to finance retirement benefits are accumulated through a combination of employer and plan member contributions and investment income.

	Revenues			
	Millions		Inc/(Dec)	
	FY02	FY01	Amt	%
Plan Member Contributions	\$ 100.6	95.0	5.6	5.9%
Employer Contributions	94.8	96.5	(1.7)	(1.8%)
Net Investment Loss	<u>(448.3)</u>	<u>(478.3)</u>	<u>30.0</u>	6.3%
<b>Total</b>	<b>\$(252.9)</b>	<b>(286.8)</b>	<b>33.9</b>	<b>11.8%</b>

Over the long term, the investment portfolio has been a major component in additions to plan assets. However, in Fiscal Year 2002, the Plan suffered its second consecutive year of significant losses. This reflects the substantial reversals in the major equity markets during these time frames.

#### Benefits, Refunds, and Expenses

The primary expense of the Plan is the payment of pension benefits. These benefit payments, together with postemployment healthcare premiums paid, lump sum refunds made to former plan members and the cost of administering the Plan comprise the costs of operation.

	Expenses			
	Millions		Inc/(Dec)	
	FY02	FY01	Amt	%
Pension Benefits	\$ 279.7	259.7	20.0	7.7%
Healthcare Benefits	124.8	103.9	20.9	20.1%
Refunds of Contributions	12.9	13.1	(0.2)	1.5%
Administrative Expenses	<u>5.3</u>	<u>4.7</u>	<u>0.6</u>	12.8%
<b>Total</b>	<b>\$ 422.7</b>	<b>381.4</b>	<b>41.3</b>	<b>10.8%</b>

The majority of the increase in pension benefits was the result of a continuing increase in the number of retirees. Also, the Plan granted a discretionary

cost-of-living (post retirement pension adjustment (PRPA)) increase at the beginning of the fiscal year. The increase in healthcare benefits is due to the increase in retirees and rising costs of providing such benefits.

#### Funding

Retirement benefits are financed by accumulations from employer and plan member contributions and income earned on the Plan's investments.

- Employer contributions are determined by the Plan's consulting actuaries and approved by the Plan's governing board.
- Plan member contributions are determined by statute.

#### Legislation

During the Fiscal Year 2002 legislative session, one law was enacted that affected the Plan:

House Bill 254 – This bill was written to bring the Public Employees' Retirement System (PERS), the Teachers' Retirement System (TRS), and the Judicial Retirement System (JRS) into compliance with federal tax law and keep the plans qualified for pretax contributions. Much of the bill is technical in nature but several benefits were added.

Public employees and teachers will be allowed to purchase service credit in their retirement plans with transfers of pretax savings from certain plans allowed by the Internal Revenue Code or through pretax payroll deductions. The Federal Economic Growth and Tax Relief Reconciliation Act of 2001 (EGTRRA) gave retirement plans the authority to accept pretax purchases of service credit with transfers from IRC 457 and 403(b) plans. Passage of HB 254 gives Alaskan public employees and teachers the ability to take advantage of them.

## STATE OF ALASKA PUBLIC EMPLOYEES' RETIREMENT SYSTEM

### Management's Discussion and Analysis

The Plan is awaiting approval from the Internal Revenue Service (IRS) before implementing pretax payroll deductions to pay down an indebtedness.

Several other changes were made to the retirement systems during Fiscal Year 2002. Together, these changes have the following effect on the systems:

1. Creates an incentive for retired public employees to enter teaching by reducing the requirement for a TRS "conditional service benefit" from two years to one year. A retired PERS member will now be able to teach one year in a TRS covered position and earn a TRS pension benefit.
2. Allows PERS members who were temporary employees of the legislature before July 1, 1979, to claim that service. Prior to July 1, 1979, temporary legislative employees were not allowed in PERS. The new law allows PERS members to claim this service. The service must be claimed no later than July 1, 2003, or by the date of retirement if sooner. A member is eligible to receive up to 10 years of credited service for service as a temporary employee of the legislature of the state or territory during legislative sessions before July 1, 1979. Members claiming this legislative service must pay the full actuarial cost of the associated pension and health benefits.
3. Allows a disabled peace officer or fire fighter to elect the higher of their disability benefit or their normal retirement benefit upon reaching normal retirement age. Currently, they are automatically converted to a normal retirement benefit, which often has the effect of reducing their pension benefit.
4. Increases the death benefit for survivors of peace officers or fire fighters who die on the

job from 40% of final salary to the higher of 50% of final salary or 75% of the normal retirement benefit the officer would have earned had the officer survived to normal retirement.

5. Changes the number of years for calculation of average monthly compensation for peace officers and fire fighters from five years to three years.

#### **Economic Conditions, Future Contribution Rates, and Status of Unfunded Liability**

The financial market environment during the period July 1, 2001 through June 30, 2002 was another harsh and challenging one. The Plan's results for this period reflected this environment. While equities have typically outperformed other investment types over longer periods, equity investments can yield disappointing or even negative returns for indefinite periods of time.

The impact of Fiscal Year 2002's decline on the Plan's market value will impact both the Fiscal Year 2005 employer rates as well as the Plan's funding status as of June 30, 2002. The Plan and its employer members will know the impact of this continued stock market decline in March 2003, when the Fiscal Year 2005 employer consolidated rate will be known.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Plan's finances for all those with interest in the Plan's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Alaska Public Employees' Retirement System, Division of Retirement & Benefits, Accounting Section, P.O. Box 110203, Juneau, Alaska 99811-0203.



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## **Independent Auditors' Report**

Division of Retirement and Benefits  
State of Alaska Public Employees' Retirement System:

We have audited the accompanying statements of plan net assets of the State of Alaska Public Employees' Retirement System (Plan), a Component Unit of the State of Alaska, as of June 30, 2002 and 2001, and the related statements of changes in plan net assets for the years then ended. These financial statements are the responsibility of the Plan's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the combining financial statements referred to above present fairly, in all material respects, the plan net assets of the State of Alaska Public Employees' Retirement System, a Component Unit of the State of Alaska, as of June 30, 2002 and 2001, and the changes in plan net assets for the years then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in note 2, the Plan adopted Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, as amended, effective July 1, 2001.

The accompanying required supplementary information of management's discussion and analysis on pages 9 to 13 and schedules of funding progress and employer contributions on pages 35 to 37 and additional information on pages 38 to 42 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.



Our audits were conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. Schedules 1 and 2 on pages 43 and 44 are presented for the purpose of additional analysis and are not a required part of the basic financial statements. This information is the responsibility of the Plan's management, has been subjected to the auditing procedures applied in the audits of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The investment, actuarial and statistical data on pages 45 through 90 are presented for the purpose of additional analysis and are not a required part of the basic financial statements of the State of Alaska Public Employees' Retirement System (Plan), a Component Unit of the State of Alaska. Such additional information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

KPMG LLP

September 27, 2002

**STATE OF ALASKA  
PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
(A Component Unit of the State of Alaska)**

**Statements of Plan Net Assets**

**June 30, 2002 and 2001  
(000's omitted)**

	<b>2002</b>			<b>2001</b>		
	<b>Pension</b>	<b>Post-employment Healthcare</b>	<b>Total</b>	<b>Pension</b>	<b>Post-employment Healthcare</b>	<b>Total</b>
Current assets:						
Cash and cash equivalents (notes 3 and 4):						
Short-term fixed income pool	\$ 2,526	1,027	3,553	377	153	530
Receivables:						
Contributions	6,443	2,618	9,061	6,605	2,684	9,289
Retirement Incentive Program						
employer contributions (note 7)	992	403	1,395	3,749	1,524	5,273
Due from State of Alaska General Fund	-	-	-	585	237	822
Total receivables	<u>7,435</u>	<u>3,021</u>	<u>10,456</u>	<u>10,939</u>	<u>4,445</u>	<u>15,384</u>
Investments, at fair value (notes 3 and 4):						
Domestic equity pool	1,978,677	729,663	2,708,340	2,417,050	918,940	3,335,990
Retirement fixed income pool	1,616,313	656,855	2,273,168	1,471,224	597,892	2,069,116
International equity pool	868,586	352,986	1,221,572	942,673	383,094	1,325,767
Real estate pool	412,699	167,718	580,417	418,479	170,066	588,545
International fixed income pool	177,589	72,171	249,760	273,627	111,200	384,827
Private equity pool (note 8)	139,265	56,597	195,862	146,805	59,660	206,465
Emerging markets equity pool	49,942	20,296	70,238	51,591	20,966	72,557
External domestic fixed income pool	<u>76,197</u>	<u>30,966</u>	<u>107,163</u>	<u>69,249</u>	<u>28,143</u>	<u>97,392</u>
Total investments	<u>5,319,268</u>	<u>2,087,252</u>	<u>7,406,520</u>	<u>5,790,698</u>	<u>2,289,961</u>	<u>8,080,659</u>
Loans and mortgages, at fair value,						
net of allowance for loan losses of						
\$86 in 2002, and \$202 in 2001	67	27	94	248	101	349
Other current assets	<u>17</u>	<u>7</u>	<u>24</u>	<u>1</u>	<u>1</u>	<u>2</u>
Total assets	<u>5,329,313</u>	<u>2,091,334</u>	<u>7,420,647</u>	<u>5,802,263</u>	<u>2,294,661</u>	<u>8,096,924</u>
Current liabilities:						
Accrued expenses	5,258	2,137	7,395	6,068	2,466	8,534
Due to State of Alaska General Fund	297	120	417	-	-	-
Alaska Department of Commerce						
escrow liability	<u>1</u>	<u>1</u>	<u>2</u>	<u>6</u>	<u>2</u>	<u>8</u>
Total liabilities	<u>5,556</u>	<u>2,258</u>	<u>7,814</u>	<u>6,074</u>	<u>2,468</u>	<u>8,542</u>
Commitments and Contingencies (note 8)						
Net assets held in trust for						
pension and postemployment						
healthcare benefits	<u><b>\$5,323,757</b></u>	<u><b>2,089,076</b></u>	<u><b>7,412,833</b></u>	<u><b>5,796,189</b></u>	<u><b>2,292,193</b></u>	<u><b>8,088,382</b></u>

(Schedules of funding progress are presented on pages 35 and 36)

*See accompanying notes to financial statements.*



**STATE OF ALASKA  
PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
(A Component Unit of the State of Alaska)**

**Statements of Changes in Plan Net Assets**

**June 30, 2002 and 2001  
(000's omitted)**

	<b>2002</b>			<b>2001</b>		
	<b>Post-employment</b>			<b>Post-employment</b>		
	<b>Pension</b>	<b>Healthcare</b>	<b>Total</b>	<b>Pension</b>	<b>Healthcare</b>	<b>Total</b>
Additions:						
Contributions:						
Employers	\$ 67,385	27,384	94,769	68,604	27,880	96,484
Plan members	<u>71,558</u>	<u>29,081</u>	<u>100,639</u>	<u>67,537</u>	<u>27,446</u>	<u>94,983</u>
Total contributions	<u>138,943</u>	<u>56,465</u>	<u>195,408</u>	<u>136,141</u>	<u>55,326</u>	<u>191,467</u>
Investment income (loss):						
Net depreciation in fair value of investments (note 3)	(502,081)	(204,041)	(706,122)	(558,855)	(227,114)	(785,969)
Interest	116,210	47,226	163,436	125,703	51,085	176,788
Dividends	79,222	32,196	111,418	107,221	43,574	150,795
Net recognized mortgage loan recovery	<u>66</u>	<u>27</u>	<u>93</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total investment loss	<u>(306,583)</u>	<u>(124,592)</u>	<u>(431,175)</u>	<u>(325,931)</u>	<u>(132,455)</u>	<u>(458,386)</u>
Less investment expense	<u>12,162</u>	<u>4,942</u>	<u>17,104</u>	<u>14,123</u>	<u>5,740</u>	<u>19,863</u>
Net investment loss	<u>(318,745)</u>	<u>(129,534)</u>	<u>(448,279)</u>	<u>(340,054)</u>	<u>(138,195)</u>	<u>(478,249)</u>
Other	<u>7</u>	<u>3</u>	<u>10</u>	<u>5</u>	<u>2</u>	<u>7</u>
Total additions	<u>(179,795)</u>	<u>(73,066)</u>	<u>(252,861)</u>	<u>(203,908)</u>	<u>(82,867)</u>	<u>(286,775)</u>
Deductions:						
Benefits	279,731	124,805	404,536	259,771	103,846	363,617
Refunds of contributions	9,150	3,719	12,869	9,339	3,795	13,134
Administrative expenses	<u>3,756</u>	<u>1,527</u>	<u>5,283</u>	<u>3,322</u>	<u>1,350</u>	<u>4,672</u>
Total deductions	<u>292,637</u>	<u>130,051</u>	<u>422,688</u>	<u>272,432</u>	<u>108,991</u>	<u>381,423</u>
Net decrease	(472,432)	(203,117)	(675,549)	(476,340)	(191,858)	(668,198)
Net assets held in trust for pension and postemployment healthcare benefits:						
Balance, beginning of year	<u>5,796,189</u>	<u>2,292,193</u>	<u>8,088,382</u>	<u>6,272,529</u>	<u>2,484,051</u>	<u>8,756,580</u>
Balance, end of year	<u><b>\$5,323,757</b></u>	<u><b>2,089,076</b></u>	<u><b>7,412,833</b></u>	<u><b>5,796,189</b></u>	<u><b>2,292,193</b></u>	<u><b>8,088,382</b></u>

*See accompanying notes to financial statements.*

**STATE OF ALASKA  
PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
(A Component Unit of the State of Alaska)**

**Notes to Financial Statements**

**Years ended June 30, 2002 and 2001  
(000's omitted)**

**(1) DESCRIPTION**

The following brief description of the State of Alaska Public Employees' Retirement System (Plan), a Component Unit of the State of Alaska, is provided for general information purposes only. Participants should refer to the Plan agreement for more complete information.

**(a) General**

The Plan is a defined benefit, agent, multiple employer public employee retirement system established and administered by the State of Alaska (State) to provide pension and postemployment healthcare benefits for eligible State and local government employees. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature. The Plan is considered a component unit of the State financial reporting entity and is included in the State's financial reports as a pension trust fund. The State employees who administer the Plan participate in the Plan.

At June 30, 2002 and 2001, the number of participating local government employers and public organizations including the State was:

	<u><b>2002</b></u>	<u><b>2001</b></u>
State of Alaska	1	1
Municipalities	80	75
School districts	52	47
Other	<u>28</u>	<u>27</u>
	<u><b>161</b></u>	<u><b>150</b></u>

Inclusion in the Plan is a condition of employment for eligible State employees, except, as otherwise provided, for judges, elected officers and certain employees of the Alaska Marine Highway System. Any local government in the State may elect to have its permanent general and police and fire department employees covered by the Plan. At June 30, 2001 and 1999, the dates of the two most recent actuarial valuations, which included Plan membership data, Plan membership consisted of:

	<u><b>2001</b></u>	<u><b>1999</b></u>
Retirees and beneficiaries currently receiving benefits	16,274	14,185
Terminated Plan members entitled to future benefits	<u>6,187</u>	<u>5,395</u>
	<u><b>22,461</b></u>	<u><b>19,580</b></u>
Current Plan members:		
General	29,758	29,590
Police and fire	<u>2,683</u>	<u>2,624</u>
	<u><b>32,441</b></u>	<u><b>32,214</b></u>
	<u><b>54,902</b></u>	<u><b>51,794</b></u>
Current Plan members:		
Vested:		
General	16,755	17,254
Police and fire	1,814	1,781
Nonvested:		
General	13,003	12,336
Police and fire	<u>869</u>	<u>843</u>
	<u><b>32,441</b></u>	<u><b>32,214</b></u>

**STATE OF ALASKA  
PUBLIC EMPLOYEES' RETIREMENT SYSTEM  
(A Component Unit of the State of Alaska)**

**Notes to Financial Statements**

**June 30, 2002 and 2001  
(000's omitted)**

**(b) Pension Benefits**

Employees hired prior to July 1, 1986, with five or more paid-up years of credited service are entitled to monthly pension benefits beginning at normal retirement age, fifty-five, or early retirement age, fifty. For employees first hired after June 30, 1986, the normal and early retirement ages are sixty and fifty-five, respectively. Employees with thirty or more years of credited service (twenty years for peace officers and firefighters) may retire at any age and receive a normal benefit.

The normal monthly pension benefit is based on years of service and average monthly compensation. For employees hired prior to July 1, 1996, and all police and fire employees, the average monthly compensation is based upon the employees' three highest, consecutive years salaries. For all other employees hired after June 30, 1996, average monthly compensation is based upon the employees' five highest, consecutive years salaries.

The benefit related to all years of service prior to July 1, 1986, and for years of service through a total of ten years for general employees is equal to 2% of the employee's average monthly compensation for each year of service. The benefit for each year over ten years of service subsequent to June 30, 1986, is equal to 2-1/4% of the employee's average monthly compensation for the second ten years and 2-1/2% for all remaining years of service. For police and fire employees, the benefit for years of service through a total of ten years is equal to 2% of the employee's average monthly compensation and 2-1/2% for all remaining years of service.

Minimum benefits for employees eligible for retirement are \$25 per month for each year of credited service.

Married members must receive their benefits in the form of a joint and survivor annuity unless their spouses consent to another form of benefit or another person is eligible for benefits under a qualified domestic relations order.

The Plan has two types of postretirement pension adjustments (PRPA). The automatic PRPA is issued annually to all eligible benefit recipients, when the cost of living increases in the previous calendar year. The automatic PRPA increase is paid beginning July 1 of each year. The discretionary PRPA may be granted to eligible recipients by the Plan Administrator, if the cost of living in the previous calendar year rises and the financial condition of the Plan permits. If both an automatic and discretionary PRPA are granted, and a retiree is eligible for both adjustments, the one that provides the retiree the greater increase will be paid.

**(c) Postemployment Healthcare Benefits**

Major medical benefits are provided to retirees without cost for all employees hired before July 1, 1986. Employees hired after July 1, 1986 with five years of credited service (or ten years of credited service for those first hired after July 1, 1996) must pay the full monthly premium if they are under age sixty, and receive benefits at no premium cost if they are over age sixty or are receiving disability benefits. Police and fire employees with 25 years of membership service also receive benefits at no premium cost.

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Prior to July 1, 1997, postemployment healthcare benefits were provided by the payment of premiums to an insurance company. Beginning July 1, 1997, the Retiree Health Fund (RHF), a pension trust fund of the State, was established. The RHF is self-funded and provides major medical coverage to retirees of the Plan. Retirees of three other State retirement plans also participate in the RHF. The Plan, along with the other participating plans, retains the risk of loss of allowable claims. Each year, RHF issues a publicly available financial report, which may be obtained by writing to the State of Alaska, Department of Administration, Division of Retirement and Benefits, P.O. Box 110203, Juneau, Alaska, 99811-0203 or by calling (907) 465-4460.

**(d) Death Benefits**

If an active other Plan member dies from occupational causes, the spouse may receive a monthly pension equal to 40% of the Plan member's salary. If an active police and fire Plan member dies from occupational causes, the spouse may receive a monthly pension equal to 50% of the Plan member's salary or 75% of the member's retirement benefit calculated as if the member had survived until normal retirement age, whichever is greater. When death is due to occupational causes and there is no surviving spouse, the Plan member's dependent child(ren) may receive the monthly pension until they are no longer dependents. The amount of the occupational death pension changes on the date the Plan member's normal

retirement would have occurred if the Plan member had lived. The new benefit is based on the Plan member's average monthly compensation at the time of death and the credited service, including service that would have accrued if the Plan member had lived and continued to work until normal retirement. If the death was from nonoccupational causes, and the Plan member was vested, the spouse may receive a monthly survivor benefit based on a 50% joint and survivor option. If the Plan member is not married or vested, a lump sum death benefit is payable to the named beneficiary(ies).

**(e) Disability Benefits**

Active Plan members who become permanently disabled due to occupational or nonoccupational causes receive disability benefits until normal retirement age or when the service requirement for normal retirement is met. Although there are no minimum service requirements for Plan members to be eligible for occupational disability, Plan members must be vested to receive nonoccupational disability benefits. The monthly occupational disability benefit is equal to 40% of the Plan member's salary at the time of the disability. The nonoccupational disability benefit is based on the Plan member's service and salary at the time of disability. At normal retirement age, a disabled other Plan member receives normal retirement benefits. A police and fire Plan member may elect to receive normal retirement benefits calculated under the occupational disability benefit rules.

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**(f) Contributions**

Plan Member Contributions

Contribution rates are 7.5% for peace officers and firefighters, 9.6% for some school district employees, and 6.75% for other Plan members, as required by statute. The Plan member contributions are deducted before federal income tax is withheld. Contributions are collected by employers and remitted to the Plan and may be voluntarily or, under certain circumstances, involuntarily refunded to the employee or a garnishing agency sixty days after termination of employment. Plan member contributions earn interest at the rate of 4.5% per annum, compounded semiannually.

Employer Contributions

The Plan's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate assets to pay both pension and postemployment healthcare benefits when due. Employer contribution rates are level percentages of payroll and are determined using the projected unit credit actuarial funding method. The Plan uses the level dollar method to amortize the unfunded liability or the funding surplus over a rolling twenty-five year period.

**(g) Administrative Costs**

Administrative costs are financed through investment earnings.

**(h) Due To/From State of Alaska General Fund**

Amounts due to/from the State of Alaska General Fund represent the net difference between amounts paid by the Plan on behalf of others and amounts paid by others on behalf of the Plan.

**(2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**(a) Basis of Accounting**

The Plan's financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Contributions are recognized in the period in which they are due. Benefits and refunds are recognized when due and payable.

**(b) Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions and deductions during the reporting period. Actual results could differ from those estimates.

**(c) GASB Statements No. 25 and No. 26**

Government Accounting Standards Board (GASB) Statements No. 25 and No. 26 require that plan net assets be split between pension

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and postemployment healthcare. To meet these requirements, plan assets, liabilities, revenues and expenses not specifically identifiable to either plan are allocated to the pension and postemployment healthcare plans based on their proportionate share of actuarial accrued liabilities.

**(d) Investments**

Security transactions and any resulting gains or losses are accounted for on a trade date (ownership) basis at the current fair value. Dividend income on domestic and international equity securities is accrued on the ex-dividend date. Interest in the international fixed income pool is accrued daily.

Investments are recorded at fair value. Fair value is "the amount that a plan can reasonably expect to receive for an investment in a current sale between a willing buyer and a willing seller – that is, other than in a forced or liquidation sale."

As the emerging markets equity pool recognizes income, the per share value changes, resulting in the recognition of unrealized gains/losses at the pool and participant level. When participants' shares in the pool are sold, previously unrealized income is realized at the participant level.

Income in the short-term fixed income pool is calculated daily and credited monthly to each participant. Total income, which includes interest and realized and unrealized gains and losses

on securities, is calculated daily and distributed monthly to each participant on a pro rata basis.

Income in the retirement fixed income pool and the external domestic fixed income pool is calculated daily and is reinvested. Total income, which includes interest and realized and unrealized gains and losses on securities, is allocated daily to each participant on a pro rata basis but is not distributed.

Net appreciation (depreciation) is determined by calculating the change in the fair value of investments between the end of the year and the beginning of the year, less purchases of investments at cost, plus sales of investments at fair value.

Investment expense consists of those administrative expenses directly related to the Plan's investment operations.

Real estate investments include commingled real estate equities, separate account limited partnerships, mortgage loans and other real estate acquired by foreclosure and judgments. Commingled real estate equities and separate account limited partnerships are valued quarterly by public market quotations, where a quoted market exists, or by independent appraisers, and are periodically adjusted by trustees of the investments when market conditions change. The cost of commingled real estate equities and separate account limited partnerships securities is determined on the average cost basis. Mortgage loans are valued at their principal balance (cost) less an allowance for loan loss,

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the net result of which approximates fair value. The allowance for loan loss is considered by management to be sufficient to cover any losses to the mortgage loan portfolio. Real estate acquired by foreclosure and judgments is carried at estimated net realizable value.

Venture capital investments in the private equity pool are comprised of limited partnerships in privately held companies of which equity ownership is not traded on a national or international exchange. Investments in the private equity pool are valued quarterly by the general partners and investment sponsors. The private equity oversight manager is held to a standard of reasonable care in verifying that the general partners' valuations reasonably reflect the underlying value of the investments. The cost of investments in the private equity pool is determined on the average cost basis.

The Plan holds shares, rather than specific securities, in the emerging markets equity pool, a closed-end mutual fund-like commingled equity investment pool. Underlying securities within the pool are priced on the last business day of each week and each month. Equity securities are valued using the last reported sale price on the exchange on which the securities are traded as of the close of business on the day the securities are being valued, or, in the absence of any sales price, at the last reported bid price. Fixed income securities are valued at prices obtained from a bond pricing service when such prices are available; otherwise, such securities are valued at the mid-point between the bid and asked price or at prices for securities

of comparable maturity, quality and type. Short-term securities with 60 days or less to maturity are amortized to maturity based on cost. Securities expressed in terms of foreign currencies are translated into U.S. dollars at the prevailing market rates. Forward currency contracts are valued at the mid-point of representative quoted bid and asked prices. Securities and assets for which representative market quotations are not readily available are valued at fair value as determined in good faith under policies approved by the commingled equity fund's board of directors.

The fair value of all other debt and equity securities is determined by the custodial agent each business day. The custodian determines fair value using pricing services or prices quoted by one or more independent brokers. Equity securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates, if applicable, defaulting to current bid price if a particular security was not traded that day. Fair value of debt securities has been established as the midpoint between the bid and asked prices. The cost of debt and equity investments is determined on the average cost basis.

**(e) Contributions Receivable**

Contributions from Plan members and employers for service through June 30 are accrued. These contributions are considered fully collectible and, accordingly, no allowance for uncollectible receivables is reflected in the financial statements.

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**(f) Federal Income Tax Status**

The Plan is a qualified plan under Section 401(a) of the Internal Revenue Code and is exempt from federal income taxes under Section 501(a).

**(g) GASB Statement No. 34**

The Plan adopted Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* (GASB No. 34) on July 1, 2001, concurrent with the State of Alaska's adoption of GASB No. 34. This statement, known as the "reporting model" statement, affects the way the Plan presents financial information. GASB No. 34 requires the basic financial statements of fiduciary funds to include statements of fiduciary net assets and statements of changes in fiduciary net assets. Modifications made to the Plan's financial reporting model as a result of the adoption of GASB No. 34 include presentation of management's discussion and analysis (as required supplementary information) and presentation of assets and liabilities in a classified format. The adoption of GASB No. 34 had no cumulative effect on net assets. The 2001 financial statements have been adjusted to conform to the requirements of GASB No. 34.

**(3) INVESTMENTS**

GASB Statement No. 3 requires a disclosure regarding custodial credit risk to indicate the chance of loss in the event a financial institution or third party holding the Plan's deposits or securities fails. Deposits and those investments represented by specific, identifiable securities are classified into three categories of credit risk: Category 1 – Insured or registered, or securities held by the State or its custodian in the State's name; Category 2 – Uninsured or unregistered, with securities held by the counterparty's trust department (if a bank) or agent in the State's name; and Category 3 – Uninsured and unregistered, with securities held by the counterparty, or by its trust department (if a bank) or agent, but not in the State's name. Category 1 is the highest level of safekeeping security as defined by GASB.

At June 30, 2002 and 2001, the Plan's cash and cash equivalents and investments other than mortgage-related assets are represented by participation in investment pools rather than specific, identifiable securities. Although pooled investments represent the Plan's share of ownership in the pool rather than ownership of specific securities, all of the underlying securities in the pools in which the Plan participates are considered to be Category 1 as defined by GASB Statement No. 3, except: (A) investments in the mutual fund-like emerging markets equity pool which are considered to be Category 2, and (B) shares in the private equity pool and the real estate pool which, like the Plan's mortgage-related assets, are not transferable financial instruments and therefore cannot be categorized with regard to custodial credit risk.



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The cost and fair value of the Plan's investments at June 30, 2002 and 2001 are as follows:

	<u><b>Cost</b></u>	<u><b>Fair Value</b></u>
2002:		
Domestic equity pool	\$ 2,787,975	2,708,340
Retirement fixed income pool	2,235,539	2,273,168
International equity pool	1,405,234	1,221,572
Real estate pool	540,968	580,417
International fixed income pool	239,819	249,760
Private equity pool	236,216	195,862
Emerging markets equity pool	90,562	70,238
External domestic fixed income pool	<u>104,944</u>	<u>107,163</u>
	<u><b>\$ 7,641,257</b></u>	<u><b>7,406,520</b></u>
2001:		
Domestic equity pool	\$ 2,961,249	3,335,990
Retirement fixed income pool	2,064,488	2,069,116
International equity pool	1,484,537	1,325,767
Real estate pool	539,404	588,545
International fixed income pool	417,952	384,827
Private equity pool	199,575	206,465
Emerging markets equity pool	89,983	72,557
External domestic fixed income pool	<u>96,544</u>	<u>97,392</u>
	<u><b>\$ 7,853,732</b></u>	<u><b>8,080,659</b></u>

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During 2002 and 2001, the Plan's investments (including investments bought, sold, as well as held during the year) appreciated (depreciated) in value as follows:

	<u>2002</u>	<u>2001</u>
Investments measured by quoted fair value in an active market:		
Domestic equity pool	\$(586,485)	(497,598)
Retirement fixed income pool	36,650	90,518
International equity pool	(140,920)	(321,990)
Real estate pool	(9,661)	11,458
International fixed income pool	34,300	(44,615)
Private equity pool	(40,568)	(2,248)
Emerging markets equity pool	(2,899)	(25,469)
External domestic fixed income pool	<u>3,461</u>	<u>3,975</u>
	<u><b>\$(706,122)</b></u>	<u><b>(785,969)</b></u>

Based on the Plan's percentage of ownership in each investment pool as of June 30, 2002 and 2001, the Plan held no individual investments which exceeded 5% of net assets held in trust for pension and postemployment healthcare benefits.

The Alaska State Pension Investment Board (ASPIB) has statutory oversight of the Plan's

investments and the authority to invest the Plan's monies. As the fiduciary, ASPIB has the statutory authority to invest the assets under the Prudent Investor Rule. Alaska Statute provides that investments shall be made with the judgment and care under circumstances then prevailing that an institutional investor of ordinary professional prudence, discretion and intelligence exercises in managing large investment portfolios. Actual investing is performed by the investment officers of the Division of Treasury of the Department of Revenue or by contracted external investment managers.

**(4) POOLED INVESTMENTS**

**(a) Short-Term Fixed Income Pool**

The Plan, along with other State funds, participates in an internally managed short-term fixed income pool, which was established March 15, 1993, with a start up and maintained share price of \$1. Each participant owns shares in the pool, the number of which fluctuates daily with contributions, withdrawals and income. The assets of the short-term fixed income pool are comprised of money market instruments, U.S. Treasuries, mortgage and asset-backed securities, corporate debt and other U.S. dollar denominated bonds. Individual fixed rate securities in this pool are limited to 14 months in maturity. Floating rate securities are limited to three years in maturity. At June 30, 2002 and 2001, the Plan has a 0.26% and 0.05% direct ownership in the short-term fixed income pool totaling \$3,553 and \$530, respectively. These amounts include interest receivable of \$5 and \$15, respectively.

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**(b) Domestic Equity Pool**

The Plan, along with three other State retirement systems, participates in an externally managed domestic equity pool. The pool was established July 1, 1991, with a start up share price of \$1,000. Each manager may independently determine the allocation between equity and other permissible securities. Ownership in the pool is based on the number of shares held by each participant. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan's investment in the domestic equity pool totaled 66.50% and 66.16%, respectively, and consisted of the following:

	<u>2002</u>	<u>2001</u>
Domestic equity securities	\$2,671,201	3,245,953
Convertible bonds	7,747	4,271
Available cash held in the short-term fixed income pool, other short-term debt instruments and currency	34,052	41,950
Net receivables (payables)	<u>(4,660)</u>	<u>43,816</u>
	<u><b>\$2,708,340</b></u>	<u><b>3,335,990</b></u>

**(c) Retirement Fixed Income Pool**

The Plan, along with three other State retirement systems, participates in an externally managed retirement fixed income pool. The pool was established March 1, 1996, with a start up share price of \$1,000. Each manager may independently determine the allocation between permissible securities. Ownership in the pool is based on the number of shares held by each participant. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan's investment in the retirement fixed income pool totaled 65.91% and 66.53%, respectively, and consisted of the following:

	<u>2002</u>	<u>2001</u>
Mortgage related	\$ 805,422	775,202
Corporate	584,398	656,149
U.S. Treasury	406,115	384,952
Yankees	30,730	69,813
Asset backed	144,141	68,267
U.S. government agency	140,229	67,114
Available cash held in the short-term fixed income pool	181,700	79,673
Net payables	<u>(19,567)</u>	<u>(32,054)</u>
	<u><b>\$2,273,168</b></u>	<u><b>2,069,116</b></u>

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**(d) International Equity Pool**

The Plan, along with three other State retirement systems, participates in an externally managed international equity pool. The pool was established January 1, 1992, with a start up share price of \$1,000. Each manager may independently determine the allocation between equities and other permissible securities. Ownership in the pool is based on the number of shares held by each participant. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan's investment in the international equity pool totaled 66.51% and 66.13%, respectively, and consisted of the following:

	<u>2002</u>	<u>2001</u>
International equity securities	\$1,198,356	1,300,832
Available cash held in short-term debt instruments and foreign currency	17,989	22,860
Net receivables	<u>5,227</u>	<u>2,075</u>
	<u><b>\$1,221,572</b></u>	<u><b>1,325,767</b></u>

**(e) Real Estate Pool**

The Plan, along with one other State retirement system, participates in an externally managed real estate pool. The pool was established June 27, 1997, with a start up share price of \$1. Ownership in the pool is based on the number of shares held by each participant. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan has 66.76% and 66.59% direct ownership in the real estate equity pool totaling \$580,417 and \$588,545, respectively.

**(f) International Fixed Income Pool**

The Plan, along with one other State retirement system, participates in an externally managed international fixed income pool. The pool was established March 3, 1997, with a start up share price of \$1,000. Each manager may independently determine the allocation between permissible securities. Ownership in the pool is based on the number of shares held by each participant. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan's investment in the international

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fixed income pool totaled 66.85% and 66.50%, respectively and consisted of the following:

	<u>2002</u>	<u>2001</u>
International fixed income securities	\$ 241,314	196,851
Available cash held in short-term debt instruments and foreign currency	3,875	4,004
Net receivables	<u>4,571</u>	<u>183,972</u>
	<u><b>\$249,760</b></u>	<u><b>384,827</b></u>

**(g) Private Equity Pool**

The Plan, along with one other State retirement system, participates in an externally managed private equity pool. The pool was established April 24, 1998, with a start up share price of \$1,000. Underlying assets in the pool are composed of venture capital, buyouts and special situation investments through limited partnership agreements. Ownership in the pool is based on the number of shares held by each participant. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan has 66.87% and 66.44% direct ownership in the private equity pool totaling \$195,862 and \$206,465, respectively.

**(h) Emerging Markets Equity Pool**

The Plan, along with one other State retirement system, participates in an emerging markets

equity pool. The pool was established May 2, 1994, with a start up share price of \$1,000. The pool participates in two externally managed commingled investment funds through ownership of equity shares. The commingled funds, comprised of various institutional investors, invest in the securities markets of developing countries. Ownership in the pool is based on the number of shares held by each participant. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan has a 65% ownership in the pool totaling \$70,238 and \$72,557, respectively.

**(i) External Domestic Fixed Income Pool**

The Plan, along with three other State retirement systems, participates in an externally managed domestic fixed income pool. The pool was established June 25, 1999, with a start up share price of \$1,000. Each manager may independently determine the allocation between permissible securities. Ownership in the pool is based on the number of shares held by each participant. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the net asset value per share on the day of the transaction. At June 30, 2002 and 2001, the Plan's investment in the external domestic fixed income pool totaled 66.09% and

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65.73%, respectively and consisted of the following:

	<u>2002</u>	<u>2001</u>
Mortgage related	\$ 42,751	49,391
Corporate	22,071	18,666
U.S. Treasury	18,443	17,333
U.S. government agency	2,984	3,930
Asset backed	6,990	3,619
Yankees	666	1,658
Municipal	660	557
Available cash held in short-term debt instruments	10,262	4,052
Net receivables (payables)	<u>2,336</u>	<u>(1,814)</u>
	<u><b>\$107,163</b></u>	<u><b>97,392</b></u>

to such contracts, calculated using forward rates at June 30 as follows:

	<u>2002</u>	<u>2001</u>
Net contract sales	\$ 8,209	5,258
Less: fair value	<u>8,794</u>	<u>5,118</u>
Net unrealized gains (losses) on contracts	<u><b>\$ (585)</b></u>	<u><b>140</b></u>

The counterparties to the foreign currency forward contracts consist of a diversified group of financial institutions. The Plan is exposed to credit risk to the extent of non-performance by these counterparties; however, the Plan considers the risk of default to be remote. The Plan's market risk is limited to the difference between contractual rates and forward rates at the balance sheet date.

**(5) FOREIGN EXCHANGE CONTRACTS  
AND OFF-BALANCE SHEET RISK**

The Plan, through its investment in the international equity pool, entered into foreign currency forward contracts to buy and sell specified amounts of foreign currencies at specified rates on specified future dates for the purpose of hedging existing security positions in these currencies. The maturity periods for these contracts range from one to two months. The Plan had net unrealized gains (losses) with respect

**(6) SECURITIES LENDING**

Alaska Statute 37.10.071 authorizes the Board to lend assets, under an agreement and for a fee, against deposited collateral of equivalent market value. In January 2001 the Board entered into an agreement with State Street Corporation (the Bank) to lend short-term fixed income, marketable debt, domestic equity and international equity securities. The Bank, acting as the Board's agent under the agreement, transfers securities to broker agents or other entities for collateral in the form of cash or

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securities and simultaneously agrees to return the collateral for the same securities in the future.

At June 30, 2002 and 2001, the fair value of securities on loan allocable to the Plan totaled \$737,354 and \$674,797, respectively. There is no limit to the amount that can be loaned and the Board is able to sell securities on loan. International equity security loans are fully collateralized at not less than 105 percent of their fair value. All other security loans are fully collateralized at not less than 102 percent of their fair value. The Bank invests the cash collateral in a commingled investment pool; maturities of these investments generally did not match the maturities of the loaned securities because the lending agreements are terminable at will. The Bank may pledge or sell collateral upon borrower default. There is limited credit risk associated with the lending transactions since the Board is indemnified by the Bank against any loss resulting from counterparty failure or default on a loaned security subject to limitation relating to war, civil unrest or revolution, or beyond the reasonable control of the Bank. The Bank and the borrower receive a fee from earnings on invested collateral.

For the years ended June 30, 2002 and 2001, there were no losses incurred as a result of securities lending transactions and there were no significant violations of legal or contractual provisions nor failures by any borrowers to return loaned securities.

**(7) RETIREMENT INCENTIVE PROGRAM**

House Bill 354 (Chapter 65, SLA 96) was passed on June 18, 1996, and provided for a retirement incentive program (RIP or program) for members of school district employers and employees of Mt. Edgecumbe and the Alaska Vocational Technical Center. The RIP encouraged eligible employees to retire up to three years earlier than they had planned as a cost savings to the employer. The incentive program could be implemented if the program produced an overall cost savings to the employer. The application and retirement deadlines were determined by the employer when they established a program. The original application period for employees under House Bill 354 was June 30, 1996 through December 31, 1996. During fiscal year 1997, Senate Bill 130 (Chapter 92, SLA 97) was passed which amended the original program. Senate Bill 130 allowed for additional application periods on an "as needed basis" anytime through June 30, 1999.

Senate Bill 1003 (Chapter 4, FSSLA 96) was passed on June 28, 1996, and provides for a RIP for employees of the State, the University of Alaska and all employers other than school districts. Under this legislation, the State and University of Alaska could open a RIP application period on an "as needed basis" anytime between July 18, 1996 and June 30, 1999. The program was designed to allow State agencies to use the RIP in a strategic, targeted approach tailored to the specific budget and personnel

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(000's omitted)**

situation of each agency. Some State agencies could determine that the RIP was not cost-effective for their agency and elect not to participate in the RIP. Other agencies offered the RIP only in divisions or job classifications facing budget reductions or position cuts.

Employers who participated in either of the RIP programs were required to reimburse the Plan for the actuarial equivalent of the difference between the benefits each employee received after the addition of the retirement incentive under the program and the amount the employee would have received without the incentive, less any amount the employee was indebted as a result of retiring under the program. Reimbursements from employers were due in minimum equal annual installments so that the entire balance was paid within three years after the end of the fiscal year in which each employee retired. Employers were also required to reimburse the Plan for the estimated costs of administering the program. The Plan established a receivable for employer reimbursements and administrative costs as employees retire. There were no additions to plan net assets during fiscal year 2002 or 2001.

When employees terminated employment to participate in the program, they were indebted to the Plan for the following percentages of their annual compensation for the calendar year in which they terminated:

Police and fire members	22.50%
Other members	20.25%

Any outstanding indebtedness at the time an employee was appointed to retirement resulted in an actuarial adjustment of his/her benefit amount. There were no additions to plan net assets during fiscal year 2002 or 2001.

**(8) COMMITMENTS AND CONTINGENCIES**

**(a) Commitments**

The Plan, through its investment in the private equity pool, entered into agreements through an external investment manager to provide capital funding for limited and general partnerships as it continues to build a private equity portfolio. At June 30, 2002, the Plan's share of these unfunded commitments totaled \$268,652 to be paid through the year 2006.

The Plan, through its investment in the real estate pool, entered into an agreement through an external investment manager to provide capital funding for construction of real estate. At June 30, 2002, the Plan's share of these unfunded commitment totaled \$9,726 to be paid in 2003.

**(b) Contingencies**

The State is a defendant in a lawsuit filed by the Alaska Civil Liberties Union and seven same-sex couples with regards to the statutes limiting employee health insurance coverage to employees and their spouses and dependents, thus excluding coverage for domestic partners of employees. An adverse ruling against the State would increase the number of persons that would be covered by insurance paid by the Plan.



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Although the ultimate outcome of the litigation discussed above is uncertain at this point in time, the Plan believes that an unfavorable outcome, if rendered, would not have a material adverse effect on its financial position or funding status. The Plan has not recorded an accrual related to the above lawsuit, because an unfavorable outcome in this matter is, in management's opinion, not considered probable but rather only possible, and the potential loss, if any, cannot be reasonably estimated at this time.

The Plan is a defendant in four similar lawsuits, three of which are class action suits. The lawsuits pertain to whether recent changes to the retiree health insurance program under the Plan resulted in violations of members' constitutional rights to retirement benefits. In 2001, the Superior Court of the State of Alaska issued an order granting the plaintiffs' motion for partial summary judgment. The likelihood of an unfavorable outcome is possible, however the costs would be passed through to employers through the normal contribution process.

Approximately 50 Plan members have filed administrative challenges to the Plan administrator's refusal to include leave cash-in payments in the compensation used to calculate the members' retirement benefits. The members were all first hired by Plan employers before July 1, 1977, and claim that they have a constitutional right, based on the Plan statutes in effect before that date, to have leave cash-in payments included. The Plan board, which hears appeals from decisions of the Plan administrator, has ruled on two of the appeals, and those

rulings have in turn been appealed to the Alaska Superior Court. The remaining appeals have been stayed by the Plan board. In addition, a class action lawsuit, raising the same issues, has been filed in the superior court, but has been put on hold until final resolution of the members' claim. The administrator intends to vigorously contest all of these claims.

**(9) SUBSEQUENT EVENTS**

**(a) Litigation**

The Plan has settled two consolidated class action lawsuits in Alaska Superior Court, subject to court approval. The lawsuits claim that the Plan owed interest on retroactive benefit payments made by the Plan resulting from a change in the way benefits were calculated for members who retired more than once. The Alaska Superior Court ruled that the Plan was liable for interest and settlement was reached after the ruling. The interest cost to the Plan is approximately \$2.2 million and will be paid by the Plan subsequent to the Plan's year end.

**(b) Actuarial Audit**

The Plan contracted for an actuarial audit of the Plan's consulting actuary, Mercer Human Resource Consulting. Based upon a review of the 2000 experience studies and the 2001 valuation reports, including the underlying data and calculations, the auditor (Milliman USA) found the actuarial work to be generally reasonable. The valuations were performed in accordance with generally accepted actuarial standards and principles. However, the auditor found a

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number of areas where changes are needed, and made additional observations and recommendations for improving the actuarial process.

The major issues noted by the auditor are categorized under two levels of significance to the overall funding status of the Plan. Level A findings include areas where changes are needed to correct the implementation of a method, calculation, or use of data, and which will result in a financial impact on the actuarial findings. Level B findings are in areas where the auditor recommends changes based on their professional opinion or preferences; these will also ultimately have some financial impact, if adopted, on the resulting actuarial valuation.

The financial impact of level A findings would

have increased the June 30, 2001 target liability by \$44.5 million, or 0.57%. All level A changes will be incorporated into the June 30, 2002 actuarial valuation report. Those level B changes that do not require prior Board approval will also be implemented for the June 30, 2002 actuarial valuation report; the precise financial effect of these changes has not been determined at this time. Additionally, documentation describing the implications of the remaining level B items that require Board approval will be prepared for presentation to the Board. The Board will then determine which level B items should be adopted and will incorporate those changes in future actuarial valuation reports.

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**Schedule of Funding Progress  
Pension Benefits  
(000's omitted)**

<b>Actuarial valuation year ended June 30</b>	<b>Actuarial value of plan assets</b>	<b>Actuarial accrued liabilities (AAL)</b>	<b>Funded excess (FE)/ (Unfunded actuarial accrued liabilities) (UAAL)</b>	<b>Funded ratio</b>	<b>Covered payroll</b>	<b>FE/(UAAL) as a percentage of covered payroll</b>
1996	\$3,804,973	3,594,706	210,267	105.8%	\$1,221,866	17.2%
1997	4,287,497	4,031,527	255,970	106.3%	1,299,135	19.7%
1998	4,692,095	4,430,237	261,858	105.9%	1,235,439	21.2%
1999	4,992,453	4,730,841	261,612	105.5%	1,283,549	20.4%
2000	5,245,612	5,190,835	54,777	101.1%	1,321,480	4.1%
2001	5,579,440	5,528,026	51,414	100.9%	1,208,700	4.3%

*See accompanying notes to required supplementary information and independent auditors' report.*

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**Schedule of Funding Progress  
Postemployment Healthcare Benefits  
(000's omitted)**

<b>Actuarial valuation year ended June 30</b>	<b>Actuarial value of plan assets</b>	<b>Actuarial accrued liabilities (AAL)</b>	<b>Funding excess (FE)/ (Unfunded actuarial accrued liabilities) (UAAL)</b>	<b>Funded ratio</b>	<b>Covered payroll</b>	<b>FE/(UAAL) as a percentage of covered payroll</b>
1996	\$1,466,280	1,385,252	81,028	105.8%	\$1,221,866	6.6%
1997	1,597,991	1,502,589	95,402	106.3%	1,299,135	7.3%
1998	1,879,467	1,773,754	105,713	105.9%	1,235,439	8.6%
1999	2,023,887	1,917,832	106,055	105.5%	1,283,549	8.3%
2000	2,209,146	2,186,077	23,069	101.1%	1,321,480	1.7%
2001	2,362,316	2,340,548	21,768	100.9%	1,208,700	1.8%

*See accompanying notes to required supplementary information and independent auditors' report.*

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**June 30, 2002 and 2001**

**Schedule of Employer Contributions  
Pension and Postemployment Healthcare Benefits  
(000's omitted)**

<b>Year ended June 30</b>	<b>Pension annual required contribution</b>	<b>Postemployment healthcare annual required contribution</b>	<b>Total annual required contribution</b>	<b>Pension percentage contributed (note 3)</b>	<b>Postemployment healthcare percentage contributed (note 3)</b>	<b>Total percentage contributed (note 3)</b>
1997	\$104,409	40,454	144,863	100%	100%	100%
1998	69,259	25,958	95,217	100%	100%	100%
1999	69,337	27,860	97,197	100%	100%	100%
2000	63,344	25,740	89,084	105.2%	105.2%	105.2%
2001	65,151	26,477	91,628	105.3%	105.3%	105.3%
2002	65,485	26,613	92,098	102.9%	102.9%	102.9%

*See accompanying notes to required supplementary information and independent auditors' report.*

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**June 30, 2002 and 2001  
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**(1) DESCRIPTION OF SCHEDULE OF FUNDING  
PROGRESS**

Each time a new benefit is added which applies to service already rendered, an "unfunded actuarial accrued liability" is created. Laws governing the Plan require that these additional liabilities be financed systematically over a period of future years. Also, if actual financial experiences are less favorable than assumed financial experiences, the difference is added to the unfunded actuarial accrued liability.

In an inflationary economy, the value of the dollar is decreasing. This environment results in employee pay increasing in dollar amounts resulting in unfunded actuarial accrued liabilities increasing in dollar amounts, all at a time when the actual value of these items, in real terms, may be decreasing.

**(2) ACTUARIAL ASSUMPTIONS AND METHODS**

The actuarial valuation is prepared by Mercer Human Resource Consulting. The significant actuarial assumptions used in the valuations as of June 30, 2001 are as follows:

- (a) Actuarial cost method—projected unit credit, unfunded actuarial accrued liability or funding excess amortized over a rolling twenty-five year period, which is an open amortization period.
- (b) Mortality basis – 1994 Group Annuity Mortality Basic Table for males and females, 1994 base year. Deaths are assumed to be

occupational 85% of the time for police and fire members and 35% for other members.

- (c) Retirement age – retirement rates based on the 1997-1999 actual experience.
- (d) Investment return – 8.25% per year, compounded annually, net of expenses.
- (e) Health cost trend –

Fiscal Year	
01	7.5%
02	6.5%
03	5.5%
04-08	5.0%
09-13	4.5%
14 and later	4.0%

- (f) Salary scale – inflation 3.5%, productivity and merit (first five years) for police and fire members, 0.5% and 1.5%, respectively, and for all other members, productivity and merit (first ten years) 0.5% and 1.5%, respectively.
- (g) Total inflation – total inflation as measured by the Consumer Price Index for urban and clerical workers for Anchorage is assumed to increase 3.5% annually.
- (h) Cost of living allowance (domicile in Alaska) – 68% of those benefit recipients who are eligible for the allowance are assumed to remain in Alaska and receive the allowance.

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- (i) Contribution refunds – 100% of those employees terminating after age thirty-five who are vested will leave their contributions in the Plan and thereby retain their deferred vested benefit. All others who terminate are assumed to have their contributions refunded.

(j) Disability – assumptions are based upon the 1991-1995 actual experience of the Plan. Post-disability mortality in accordance with rates published by the Pension Benefit Guaranty Corporation to reflect mortality of those receiving disability benefits under Social Security.

(k) Asset valuation method – no asset gain or loss for the fiscal year is recognized if the expected actuarial value of assets plus (minus) the outstanding balance of previously amortized amounts are within a 5% corridor of the market value of assets. Any amount outside this 5% corridor is set aside and applied to the employer rate as a level percentage of pay over twenty years under the 1% population projection scenario. Valuation assets cannot be outside the range of 80% to 120% of the market value of assets.

(l) Valuation of medical benefits for retirees – a pre-age sixty-five cost and lower post-age sixty-five cost (due to Medicare) are assumed such that the total rate for all retirees equals the present premium rate assumption. These medical premiums are then increased with the health cost inflation assumption.
- (m) 102% target funding ratio – the target unfunded (surplus) accrued liability is determined by first reducing the actuarial value of assets by 3.381643% and calculating the resulting unfunded (surplus) accrued liability. This unfunded (surplus) liability is then loaded by 6% to account for the 2-year delay in employer contributions. Both of these factors are determined empirically from the actuarial projection valuation. This target unfunded accrued liability (surplus) is then added to the actuarial value of assets to determine the target accrued liability. This target accrued liability is the basis for the determination of the employer contribution rate before the rate is adjusted for the deferred gains or losses outside the 5% corridor as discussed above.

(n) Spouse's age – wives are assumed to be four years younger than husbands.

(o) Dependent children – benefits to dependent children have been valued assuming members who are not single have one dependent child.

(p) Post-retirement pension adjustment – 50% and 75% of assumed inflation is valued for the automatic Post-Retirement Pension Adjustment (PRPA).

(q) Expenses – expenses are covered in the investment return assumption.

(r) Marital status – 75% of participants are assumed to be married.

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- (s) Total turnover – assumptions are based upon the 1997-1999 actual withdrawal experience.
- (t) New entrants – growth projections are made for the active PERS population under three scenarios:

Pessimistic:	0% per year
Median:	1% per year
Optimistic:	2% per year

The assumptions and methods, when applied in combination, fairly represent past and anticipated future experience of the Plan. The foregoing actuarial assumptions are based on the presumption that the Plan will continue. Were the Plan to terminate, different actuarial assumptions and other factors might be applicable in determining the actuarial present value of accumulated benefits.

All significant accounting policies, benefit provisions and actuarial assumptions are the same for the required supplementary information and the financial statements except as follows:

Effective June 30, 1994, there was a change in the asset valuation method. The revised asset valuation method smoothes the difference between expected investment return and actual return during a given year by spreading the results over five years by recognizing 20% of the investment gain or loss in each of the current and preceding four years.

Effective June 30, 1996, the investment return was increased from 8% to 8.25% per year. Disability assumptions were revised based on actual experience in 1991-1995. In addition, the amortization period for funding surpluses was changed from five years to a rolling twenty-five year period.

Effective June 30, 1998, the following changes were made:

- The asset valuation method was changed. The new asset valuation method produces no gains or losses for a fiscal year if the expected actuarial value of assets plus (minus) any deferred gains (losses) is within a 5% corridor of the market value. Expected assets outside this corridor are amortized over 20 years as a level percent of pay and applied directly to the consolidated employer rate. The gain (loss) amount that is set aside is not expected to be offset by any future gains (losses). The method is restarted if this is not the case. The old asset valuation method recognized 20% of the investment gain or loss in each of the current and preceding four years. All assets were valued at fair value. Valuation assets could not be outside a range of 80% to 120% of the fair value of assets.
- The target-funding ratio was changed from 100% to 102%.



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Effective June 30, 2000, the following changes were made:

- The mortality basis was changed from the 1984 Unisex Pension Mortality Table to the 1994 Group Annuity Mortality Basic Table, 1994 base year.
- The turnover assumptions were revised based on actual withdrawal experience in 1997-1999.
- The retirement age assumptions were revised based on actual experience in 1997-1999.
- The health cost trend assumptions were changed for fiscal years 2009 and later from an ultimate rate of 4.5% for fiscal years 2009-2013 and 4% for all subsequent fiscal years.
- The salary scale assumptions were changed. The inflation assumption was changed to 3.5% from 4%, the productivity and merit (first five years) assumptions of 0.5% and 1%, respectively, were broken out for police/fire members and other members. Productivity and merit (first five years) for police/fire members and other members were set at 1% and 1.5%, and 0.5% and 1.5%, respectively.
- The total inflation assumption was changed from 4% to 3.5%.

- The cost of living allowance was decreased from 71% to 68%.
- Disabilities are no longer assumed to be occupational 85% of the time for police and fire members and 35% for other members.
- The percentage used to reduce the actuarial value of assets in the target unfunded (surplus) accrued liability calculation was increased to 2.343757% from 2.296%.
- For the June 30, 2000 actuarial valuation, data as of June 30, 1999 was projected one year using standard actuarial techniques. The active population count was assumed to increase by 1.72% (quadratic extrapolation over the most recent 3 valuation dates). Actual CPI data was used to estimate new PRPA benefits for participants retired as of June 30, 1999.

Effective June 30, 2001, the following changes were made:

- The percentage used to reduce the actuarial value of assets in the target unfunded (surplus) accrued liability calculation was increased to 3.381643% from 2.343757%.

**(3) ENHANCED ACTUARIAL PROJECTION SYSTEM**

The Plan's actuary, at the request of the Public Employees Retirement Board, uses an enhanced actuarial projection system to

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determine annual employer contribution rates. Although the same actuarial cost method is used by the Plan's actuary, the enhanced system projects population growth patterns and their associated liabilities twenty-five years into the future.

The purpose of the enhanced actuarial projection system is to level out contribution rates in

order to provide employers with a more stable long-term contribution pattern.

The Plan's utilization of the enhanced actuarial projection system resulted in 1996-1999 employer contributions being equal to the annual required contribution and 2000 and 2001 employer contributions being more than the annual required contribution.

Schedule 1

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**Schedule of Administrative and Investment Expenses**

**Year ended June 30, 2002  
with comparative totals for 2001  
(000's omitted)**

	<u>Administrative expenses</u>	<u>Investment expenses</u>	<u>Totals</u>	
			<u>2002</u>	<u>2001</u>
Personal services:				
Wages	\$ 2,077	777	2,854	2,755
Benefits	<u>791</u>	<u>219</u>	<u>1,010</u>	<u>968</u>
Total personal services	<u>2,868</u>	<u>996</u>	<u>3,864</u>	<u>3,723</u>
Travel:				
Transportation	56	45	101	89
Per diem	50	43	93	75
Moving	-	5	5	5
Honorarium	<u>20</u>	<u>10</u>	<u>30</u>	<u>22</u>
Total travel	<u>126</u>	<u>103</u>	<u>229</u>	<u>191</u>
Contractual services:				
Management and consulting	430	14,875	15,305	17,786
Accounting and auditing	21	711	732	733
Other professional services	711	17	728	546
Data processing	271	18	289	377
Communications	225	36	261	261
Advertising and printing	50	162	212	191
Rentals/leases	121	53	174	166
Legal	49	26	75	65
Medical specialists	49	-	49	52
Repairs and maintenance	20	2	22	12
Transportation	12	2	14	6
Other services	<u>64</u>	<u>34</u>	<u>98</u>	<u>131</u>
Total contractual services	<u>2,023</u>	<u>15,936</u>	<u>17,959</u>	<u>20,326</u>
Other:				
Equipment	28	55	83	197
Supplies	<u>238</u>	<u>14</u>	<u>252</u>	<u>98</u>
Total other	<u>266</u>	<u>69</u>	<u>335</u>	<u>295</u>
Total administrative and investment expenses	<u><b>\$ 5,283</b></u>	<u><b>17,104</b></u>	<u><b>22,387</b></u>	<u><b>24,535</b></u>

See accompanying independent auditors' report.

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**Schedule of Payments to Consultants  
Other than Investment Advisors**

**Years ended June 30, 2002 and 2001  
(000's omitted)**

<u>Firm</u>	<u>Services</u>	<u>2002</u>	<u>2001</u>
State Street Corporation	Custodian banking services	\$ 904	841
Deloitte and Touche LLP	Benefits consultation	215	-
Mercer Human Resource Consulting	Actuarial services	215	218
The Retirement Concepts Group, Ltd.	Data processing consultants	193	202
State of Alaska, Department of Law	Legal services	120	57
Mikunda, Cottrell & Co., Inc.	PERS Board elections	77	39
Wohlforth, Vasser, Johnson and Brecht	PERS Board legal services	49	55
Cost Effectiveness Measurement	Cost study	25	25
First National Bank of Alaska	Banking services	23	19
KPMG LLP	Auditing services	21	51
		<u>\$ 1,842</u>	<u>1,507</u>

See accompanying independent auditors' report.